### Small Business under the COVID-19 Crisis: **Expected Short- and Medium-Run Effects of** Anti-Contagion and Economic Policies

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#### Introduction

As of June 2020, COVID-19 pandemic has already resulted in 13 million confirmed cases and 570,000 deaths worldwide.

Most governments around the world are responding by a combination of

- Anti-contagion policies: lockdown, businesses suspension...
  - In short run, infection  $\downarrow$  & economy  $\downarrow$  (?)
  - In medium run, infection  $\downarrow \Rightarrow$  economy  $\uparrow$  (?)
- Economic policies to soften the economic damage: subsidies to firms and individuals...

We evaluate some key parameters needed for designing these policies

- Short-run trade-off between anti-contagion and economics
- Effectiveness of subsidies to firms
- Potential medium-run economic benefits of containing infections

#### Our setting

• We focus on small businesses: most vulnerable to the economic crisis

Japan

- ↑ new infections in March ⇒ Emergency declaration and business suspension requests in April-May
- Subsidies to small businesses
- Possibility of hosting Tokyo Olympic Games: anti-contagion policies are tied to a longer-term economic goal
- We conducted a large-scale survey to small business managers asking managers' expectations about COVID-19 related events (e.g. timing of containment), plan to utilize subsidies, and business performance
  - Expectation and uncertainty are drivers of firms' important dynamic decisions such as investment
  - Policymakers do not have time to wait until economic outcomes are realized for designing the policies

- 1. Impacts of emergency declaration & business suspension requests (DID/survey date randomization)
  - Monthly sales  $\downarrow$  by 2-3 pp in April 2020 compared to March
  - Over a week when emergency declaration was lifted partially, expected sales in Q2 2020  $\uparrow$  by 4 pp & investment plan  $\uparrow$

### 2. Effectiveness of subsidies to firms (RDD)

- Business continuation subsidy: prospects of business continuation  $\uparrow$  by 19 pp
- Short-time work compensation: eligibility has insig. effect on prospective use the subsidy

### 3. Expected long-run gains of infection containment (DID)

- Expected sales ↑ by 3.2 pp in the quarter when the number of daily new infections becomes zero for the first time in Japan
- Expected sales ↑ by 6 pp in Q4 2020 if Japan hosts the Tokyo Olympic Games in 2020–2021

### Literature (main)

- Economic impact of anti-contagion policies under COVID-19: Chetty et al. (2020), Kong & Prinz (2020), Barrot et al. (2020), Kikuchi et al. (2020), Baker et al. (2020), Kahn et al. (2020), Beland et al. (2020)
  - New: Using detailed survey responses at the firm level, we estimate causal impact of anti-contagion policies on firm performance.
- COVID-19 related subsidies & stimulus package: Baker et al. (2020), Granja et al. (2020), De Marco (2020)
  - New: We identify the causal effect of such subsidies
- Empirical studies on managers' expectations: Coibion & Gorodnichenko (2012,2015), Massenot & Pettinicchi (2018), Bachmann Elstner (2015), Coibion et al (2018), Bloom et al. (2017, 2019), Baker et al (2020)
  - New: Our survey obtains forecasts of not only economic variables, but government policies and the exogenous business environment, enabling us to examine their relationships

- Impact of anti-contagion policies on infections: Hsiang et al (2020), Imperial College COVID-19 Response Team, et al (2020), Zhang et al (2020), Fang et al (2020), Chernozhukov et al (2020), Kasahara & Hoshi (2020)
  - Major non-pharmaceutical anti-contagion policies such as lockdowns and requirements of masks have had a large effect on reducing transmission.

### 1. Policy responses of the government

- 2. Survey design and data
- 3. Effects of emergency declaration and business suspension requests
- 4. Effects of subsidies
- 5. Medium-run effects of infection containment

#### Anti-contagion policies around the world: some examples

- China: lockdown of province, national-level mobility restrictions, etc.
- US: travel restriction, business/school closures, emergency declaration, etc.
- Korea: quickly reduced new infections, minimizing mobility restrictions
- Japan: similar, but all measures are based on requests, rather than orders for legal enforcement



- Before April
  - February: Government requested the cancellation of unnecessary large-scale gatherings
  - February: Emergency declaration declared by Hokkaido prefecture
  - March: Temporary closures of public schools
- April
  - On April 7, government declared a state of emergency until May 6 for seven prefectures
    - It gave local governments the legal basis for prefectures to issue business suspension requests and stay-at-home requests
    - These prefectures started business suspension requests at several facilities
  - On April 16, coverage of the emergency declaration was extended to all prefectures in Japan
  - On April 30, PM Abe informally announced that the period of the state of emergency would be extended beyond original plan of ending on May 6.

- On May 4, government extended emergency declaration to May 31
  - Adding that it could be lifted earlier depending on the situations, with a review due around May 14.
- On May 10, a minister stated that 34 prefectures may have their emergency declaration lifted on May 14
- On May 14, the government lifted emergency declaration in 39 prefectures (including 34 above)
  - For remaining prefectures, government indicated that the possibility of lifting would be re-examined on May 21
- On May 21, the emergency declaration was lifted in Osaka, Hyogo, and Kyoto.
- On May 25, the government declared the end of the emergency declaration for all of remaining prefectures.

#### Share of industries under suspension requests and mobility index



#### **Economic policies**

Economic support index was relatively high in Japan

- Direct payments to every individual
- Business continuation subsidy for firms
- Short-time work compensation scheme for firms
- Business suspension subsidy for firms
- Low-interest-rate non-collateral special credit lines for firms



- Newly introduced in April 2020 to help small/medium firms survive.
- Max amount: JPY 1 million to the self-employed and JPY 2 million to small corporations (lower if the sales decline is less)
- Eligibility criteria
  - 1. One of monthly sales in 2020 declined more than 50% from the same month in the previous year
    - The sales decline must be proven based on the sales ledger, which is the basis for the tax on profits.
  - 2. The firm is operating business since before 2019
  - 3. Capital below JPY 1 billion or having employment fewer than 2,000 employees in the case of corporations.
- Simple online application process to upload the form, the copy of its sales ledger, and its identity certificate

- Existed since 1975 to help firms maintain employment during recessions & scaled up for the COVID-19 crisis.
- The subsidy compensates for a part of the payment of the leave allowance up to JPY 15,000 per day-employee (scheme after COVID)
- Eligibility criteria (scheme after COVID)
  - 1. Sales in the last month declined more than 5% from the same month in the previous year
  - 2. Management and union must agreed on the leave plan.
  - 3. The firm granted leave to employees and paid employees the leave allowance during leave.
- Complicated application process and uncertainty
  - During May 2-15: Only 53% of applications were granted the subsidy
  - May 21: process was simplified and made online

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#### Survey

- We conducted online survey in May 2020 with a survey company
- Sampling frame
  - 18,759 individuals registered as top managers
  - 8,230 individuals registered as freelancers
- We randomly divided the sampling frame into two groups and sent the questionnaire on different dates
  - May 8 (Friday)
  - May 15 (Friday)
  - We closed the collection when the sample size reached 6,000 in each week.
- In the end, we collected answers from 12,364 respondents.
- We validated the data and focused on 6,135 small business managers whose answers were consistent and non-contradictory.

Sample representativeness

#### **Survey questions**

- Firm's business conditions and expectations
  - Sales growth relative to the same period in the last year (realized monthly values for Jan.-Apr. 2020 & quarterly expected values for the rest of 2020)
  - Employment (realized for Q1 and expected for Q2)
  - Investment and dis-investment (realized for Q1 and expected for Q2)
  - Probability of business continuation until Dec. 2020
- Expectations about COVID-19 related events
  - When the government's emergency declaration would be lifted in all prefectures (month-day)
  - When the number of daily new infections in Japan would drop to zero for the first time (year-month)
  - When vaccination against COVID-19 would be used at mass scale in Japan (year-month)
  - How likely it would be that the Tokyo Olympics would be held in 2020-2021
- Expectation about receiving government subsidies

### Summary statistics

	mean	sd	min	max
Number of employees	1.86	3.04	0	19
20s	0.00	0.07	0	1
30s	0.05	0.21	0	1
40s	0.21	0.41	0	1
50s	0.40	0.49	0	1
60s	0.26	0.44	0	1
70s	0.08	0.27	0	1
Male	0.88	0.33	0	1
Age	55.45	9.68	21	89
Business-to-Consumer service industry	0.53	0.50	0	1
Prefectures where emergency state was lifted on May 14	0.48	0.50	0	1
Realized sales growth in Jan 2020 compared to the last year	-0.04	24.20	-100	200
Realized sales growth in Feb 2020 compared to the last year	-3.04	27.95	-100	180
Realized sales growth in March 2020 compared to the last year	-10.42	38.17	-100	160
Realized sales growth in April 2020 compared to the last year	-18.63	47.53	-100	160
Realized sales growth in 1Q 2020 compared to the last year	-4.50	24.97	-100	127
Expected sales growth in 2Q 2020 compared to the last year	-19.94	46.96	-100	120
Expected sales growth in 3Q 2020 compared to the last year	-12.21	42.40	-100	180
Expected sales growth in 4Q 2020 compared to the last year	-8.36	41.49	-100	180
Realized investment in $Q1 \ge 10,000 \text{ JPY}$	0.27	0.44	0	1
Realized disinvestment in $Q1 \ge 10,000$ JPY	0.05	0.21	0	1
Expected investment in $Q2 \ge 10,000$ JPY	0.24	0.43	0	1
Expected disinvestment in $Q2 \ge 10,000 \text{ JPY}$	0.06	0.24	0	1
Probability of business survival	81.59	24.81	1	100
Probability of receiving the continuation subsidy	36.78	41.82	0	100
Probability of receiving the short-time work compensation	14.79	30.10	0	100
Probability of receiving the business suspension subsidy	16.27	31.62	0	100
Probability of hosting olympic in 2020-2021	41.16	29.74	0	100
Observations	6108			

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# Effects of emergency declaration and business suspension request: Conceptual diagram



In April, compared to March,

- · State of emergency started in all prefectures & suspension was requested in some prefectures/industries
- · Increasing infections, changing social/business norms

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#### Effects of business suspension request on April sales

We start by estimating the following equation:

$$\Delta(\mathsf{Sales})_i = \beta_1(\mathsf{Some suspension})_i \\ + \beta_2(\mathsf{BtoC Service})_i + \beta_3(\mathsf{Infection risk})_i \\ + \beta_4\Delta(\mathsf{New infection})_i + \epsilon_i,$$

•  $\Delta(Sales)_i$ : firm-level changes in monthly sales from March to April

- Note: monthly sales here is measured as % *change* from the same month in the last year
- "(Some suspension)<sub>i</sub>": indicates that the industry was subject to a business suspension request in the prefecture during April
- "(BtoC Service);": Business to Consumer service
- "(Infection risk)<sub>i</sub>": proxy of infection risk of the firm's industry from Benzell etal. (2020), defined for BtoC service industries by "- decline of visitors from Feb to March in US".

### Effects of business suspension request on April sales

	(1) Sales change Mar-to-Apr	(2) Sales change Mar-to-Apr	(3) Sales change Mar-to-Apr	(4) Sales change Mar-to-Ap
Some suspension	-5.281*** (0.836)	-2.003** (0.998)	-1.999** (0.998)	-2.739** (1.358)
New infection change Mar-to-Apr	-0.000361 (0.000361)	-0.000609* (0.000363)	-0.000493 (0.000473)	-0.000530 (0.000475)
BtoC service		-3.124*** (1.029)	-3.127*** (1.029)	-2.385* (1.348)
Infection risk		-1.677*** (0.505)	-1.681*** (0.505)	-1.677*** (0.506)
Early emergency declaration			-0.402 (1.048)	-0.0746 (1.377)
Early emergency declaration $ imes$ Some suspension				1.600 (1.925)
Early emergency declaration $ imes$ BtoC service				-1.627 (1.855)
Constant	-6.007 <sup>***</sup> (0.573)	-5.335 <sup>***</sup> (0.745)	-5.236 <sup>***</sup> (0.789)	-5.391*** (0.910)
Observations "(infection risk);" is normalized to mean 0 and sta	6108	6108	6108	6108

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- Business suspension request reduced sales.
- But the magnitude is not huge (roughly around 2-3 pp), after controlling for industry characteristics regarding infection risk.
- Consumers might have voluntary avoided business associated with high infection risks, and this seems to have reduced firm sales.
- It may be difficult to pin down the effect of emergency declaration in this setting
  - Possible endogeneity: prefectures of "early emergency declaration" are all big cities, Tokyo, Kanagawa, Chiba, Saitama, Osaka, Hyogo, Fukuoka
  - Next, we try to overcome this issue by using randomized survey dates.

# Effects of partially lifting the emergency declaration on managers' expectations

We randomly divided the sampling frame into two groups that differ by the week of the survey

• Baseline characteristics are balanced between the two groups of respondents



#### May 10

Japan looks to lift coronavirus emergency in some areas ahead of May 31



People take a walk near the Imperial Palace in Tokyo on Saturday under an extended state of emergency over the coronavirus pandemic. I TOKYO

REUTERS

Economy minister Yasutoshi Nishimura said on Sunday the government is looking to lift the state of emergency in "many of 34 prefectures" that are not

MAY 10, 2020

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Japan to lift coronavirus state of emergency in 39 prefectures

The nation's capital and seven prefectures will maintain emergency measures for now.

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Hope for return to normal as Japan partially lifts virus emergency



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"On which day do you expect the state of emergency to be lifted in all prefectures? Please answer the most likely, the earliest, and the latest expected dates."



#### Effects of lifting state of emergency and business suspension requests

- Respondents in the later week knew that the state of emergency would end sooner.
- After controlling for the number of infection cases, we assume that other things related to business performance (e.g. social/business norms) did not change just over one week.



#### Effects of new information over May 8-15 on expectations

	(1)	(2)	(3)	(4)	(5)	(6)
	Expected	Uncertainty	Expected	Expected	Expected	Expected
	duration	about	duration	sales	employment	investment
	of emergency	duration	of COVID-19	growth	growth	Q2
	declaration	of emergency	in Japan	Q2	Q2	
VARIABLES		declaration				
Later group	-5.23***	-9.19***	0.12	-1.08	0.27	0.023**
	(1.53)	(1.74)	(0.30)	(1.29)	(0.63)	(0.011)
Later group $ imes$ Suspension	-1.83	-2.85	-0.35	5.94***	-0.97	-0.022
	(2.36)	(2.80)	(0.48)	(2.22)	(1.05)	(0.019)
Suspension	-0.24	0.55	0.36	-8.37***	-0.99	0.016
	(1.74)	(1.98)	(0.33)	(1.53)	(0.70)	(0.013)
Observations	6.066	5 873	6 095	5 971	6 108	6.056
Ealier group mean	48.18	61.19	9.793	-20.62	-2.838	0.235

Notes: All regressions additionally control for the log of the number of new infections in the prefecture over the past 7 days and its growth rate over the past two weeks. Column 4 additionally controls for sales growth in Q1. Column 5 additionally controls for sented over the past of the section of the

- "Expected duration of emergency declaration" is the number of days from May 8 until the expected date of the lifting the emergency declaration in all prefectures.
- "Uncertainty about duration of emergency declaration" is maximum minimum number of days from May 8 until the
  expected timing of the lifting.
- "Expected duration of COVID-19 in Japan" is the number of months from May until the expected month when the number of new infections on a day becomes zero for the first time in Japan.

Census weighted

#### Effects of new information over the week on expectations

	(1)	(2)	(3)	(4)	(5)	(6)
	Expected	Uncertainty	Expected	Expected	Expected	Expected
	duration	about	duration	sales	employment	investment
	of emergency	duration	of COVID-19	growth	growth	Q2
	declaration	of emergency	in Japan	Q2	Q2	
VARIABLES		declaration				
Later group	-4.97**	-8.09***	0.14	-1.48	-0.51	0.014
	(1.99)	(2.34)	(0.40)	(1.82)	(0.88)	(0.015)
Later group $ imes$ Suspension	-2.05	-1.11	-0.18	4.25*	-0.89	-0.022
	(2.87)	(3.31)	(0.59)	(2.51)	(1.16)	(0.023)
Later group $\times$ Infection risk	0.38	-0.22	-0.09	0.37	-0.91	-0.011
	(1.35)	(1.64)	(0.30)	(1.35)	(0.68)	(0.011)
Later group $\times$ BtoC service	-0.36	-3.37	-0.15	1.74	1.39	0.018
	(3.07)	(3.42)	(0.60)	(2.53)	(1.22)	(0.024)
Infection risk	-1.99**	-1.08	-0.03	-3.02***	-0.20	0.013*
	(0.99)	(1.19)	(0.19)	(0.88)	(0.39)	(0.007)
Suspension	0.64	1.28	0.27	-3.62**	-0.07	0.021
	(2.19)	(2.47)	(0.41)	(1.77)	(0.78)	(0.017)
BtoC service	2.15	0.77	0.23	-2.83	-1.27	-0.033**
	(2.27)	(2.47)	(0.42)	(1.77)	(0.82)	(0.016)
Observations	6,066	5,873	6,095	5,971	6,108	6,056
Ealier group mean	48.18	61.19	9.793	-20.62	-2.838	0.235

Notes: All regressions additionally control for the log of the number of new infections in the prefecture over the past 7 days and the growth rate of it over the past two weeks. Column 4 additionally controls for sales growth in Q1. Column 5 additionally controls for employment growth in Q1. Column 6 additionally controls for investment in Q1.

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### Sub-sample analysis by prefectures: whether emergency declaration in the prefecture was lifted on May 14 or not

Lifted on May 14	(1)	(2)	(3)	(4)	(5)	(6)
-	Expected	Uncertainty	Expected	Expected	Expected	Expected
	duration	about	duration	sales	employment	investment
	of emergency	duration	of COVID-19	growth	growth	Q2
	declaration	of emergency	in Japan	Q2	Q2	
VARIABLES		declaration				
Later group	-3.87	-6.05**	-0.19	-1.46	0.08	0.049***
	(2.42)	(2.62)	(0.44)	(1.83)	(0.89)	(0.017)
Later group $\times$ Suspension	1.11	-0.46	-0.59	5.98*	-2.15	-0.035
	(3.88)	(4.33)	(0.75)	(3.27)	(1.60)	(0.028)
Suspension	-1.25	-1.21	0.35	-9.84***	-0.02	0.024
	(2.70)	(2.91)	(0.51)	(2.27)	(1.02)	(0.019)
Observations	2,884	2,799	2,901	2,847	2,907	2,881
Ealier group mean	50.05	61.93	10.35	-20	-2.452	0.223
Note lifted on May 14	(1)	(2)	(3)	(4)	(5)	(6)
Note lifted on May 14	(1) Expected	(2) Uncertainty	(3) Expected	(4) Expected	(5) Expected	(6) Expected
Note lifted on May 14	(1) Expected duration	(2) Uncertainty about	(3) Expected duration	(4) Expected sales	(5) Expected employment	(6) Expected investment
Note lifted on May 14	(1) Expected duration of emergency	(2) Uncertainty about duration	(3) Expected duration of COVID-19	(4) Expected sales growth	(5) Expected employment growth	(6) Expected investment Q2
Note lifted on May 14	(1) Expected duration of emergency declaration	(2) Uncertainty about duration of emergency	(3) Expected duration of COVID-19 in Japan	(4) Expected sales growth Q2	(5) Expected employment growth Q2	(6) Expected investment Q2
Note lifted on May 14 VARIABLES	(1) Expected duration of emergency declaration	(2) Uncertainty about duration of emergency declaration	(3) Expected duration of COVID-19 in Japan	(4) Expected sales growth Q2	(5) Expected employment growth Q2	(6) Expected investment Q2
Note lifted on May 14 VARIABLES	(1) Expected duration of emergency declaration	(2) Uncertainty about duration of emergency declaration	(3) Expected duration of COVID-19 in Japan	(4) Expected sales growth Q2	(5) Expected employment growth Q2	(6) Expected investment Q2
Note lifted on May 14 VARIABLES Later group	<ul> <li>(1)</li> <li>Expected duration</li> <li>of emergency declaration</li> <li>-5.66***</li> </ul>	(2) Uncertainty about duration of emergency declaration -11.17***	(3) Expected duration of COVID-19 in Japan 0.49	(4) Expected sales growth Q2 -0.39	(5) Expected employment growth Q2 0.30	(6) Expected investment Q2 0.006
Note lifted on May 14 VARIABLES Later group	(1) Expected duration of emergency declaration -5.66*** (2.05)	(2) Uncertainty about duration of emergency declaration -11.17*** (2.58)	(3) Expected duration of COVID-19 in Japan 0.49 (0.43)	(4) Expected sales growth Q2 -0.39 (2.00)	(5) Expected employment growth Q2 0.30 (0.97)	(6) Expected investment Q2 0.006 (0.017)
Note lifted on May 14 VARIABLES Later group Later group × Suspension	(1) Expected duration of emergency declaration -5.66*** (2.05) -3.39	(2) Uncertainty about duration of emergency declaration -11.17*** (2.58) -3.95	(3) Expected duration of COVID-19 in Japan 0.49 (0.43) -0.22	(4) Expected sales growth Q2 -0.39 (2.00) 5.70*	(5) Expected employment growth Q2 0.30 (0.97) -0.07	(6) Expected investment Q2 0.006 (0.017) -0.010
Note lifted on May 14 VARIABLES Later group Later group × Suspension	(1) Expected duration of emergency declaration -5.66*** (2.05) -3.39 (2.92)	(2) Uncertainty about duration of emergency declaration -11.17*** (2.58) -3.95 (3.69)	(3) Expected duration of COVID-19 in Japan 0.49 (0.43) -0.22 (0.64)	(4) Expected sales growth Q2 -0.39 (2.00) 5.70* (3.05)	(5) Expected employment growth Q2 0.30 (0.97) -0.07 (1.41)	(6) Expected investment Q2 0.006 (0.017) -0.010 (0.025)
Note lifted on May 14 VARIABLES Later group Later group × Suspension Suspension	(1) Expected duration of emergency declaration -5.66*** (2.05) -3.39 (2.92) 0.19	(2) Uncertainty about duration of emergency declaration -11.17*** (2.58) -3.95 (3.69) 1.52	(3) Expected duration of COVID-19 in Japan 0.49 (0.43) -0.22 (0.64) 0.39	(4) Expected sales growth Q2 -0.39 (2.00) 5.70* (3.05) -7.08***	(5) Expected employment growth Q2 0.30 (0.97) -0.07 (1.41) -1.81*	(6) Expected investment Q2 0.006 (0.017) -0.010 (0.025) 0.007
Note lifted on May 14 VARIABLES Later group Later group × Suspension Suspension	(1) Expected duration of emergency declaration -5.66*** (2.05) -3.39 (2.92) 0.19 (2.25)	(2) Uncertainty about duration of emergency declaration -11.17*** (2.58) -3.95 (3.69) 1.52 (2.70)	(3) Expected duration of COVID-19 in Japan 0.49 (0.43) -0.22 (0.64) 0.39 (0.43)	(4) Expected sales growth Q2 -0.39 (2.00) 5.70* (3.05) -7.08*** (2.08)	(5) Expected employment growth Q2 0.30 (0.97) -0.07 (1.41) -1.81* (0.96)	(6) Expected investment Q2 0.006 (0.017) -0.010 (0.025) 0.007 (0.018)
Note lifted on May 14 VARIABLES Later group Later group × Suspension Suspension	(1) Expected duration of emergency declaration -5.66*** (2.05) -3.39 (2.92) 0.19 (2.25)	(2) Uncertainty about duration of emergency declaration -11.17*** (2.58) -3.95 (3.69) 1.52 (2.70)	(3) Expected duration of COVID-19 in Japan 0.49 (0.43) -0.22 (0.64) 0.39 (0.43)	(4) Expected sales growth Q2 -0.39 (2.00) 5.70* (3.05) -7.08*** (2.08)	(5) Expected employment growth Q2 0.30 (0.97) -0.07 (1.41) -1.81* (0.96)	(6) Expected investment Q2 0.006 (0.017) -0.010 (0.025) 0.007 (0.018)
Note lifted on May 14 VARIABLES Later group Later group × Suspension Suspension Observations	(1) Expected duration of emergency declaration -5.66*** (2.05) -3.39 (2.92) 0.19 (2.25) 3,182	(2) Uncertainty about duration of emergency declaration -11.17*** (2.58) -3.95 (3.69) 1.52 (2.70) 3,074	(3) Expected duration of COVID-19 in Japan 0.49 (0.43) -0.22 (0.64) 0.39 (0.43) 3,194	(4) Expected sales growth Q2 -0.39 (2.00) 5.70* (3.05) -7.08*** (2.08) 3,124	(5) Expected employment growth Q2 0.30 (0.97) -0.07 (1.41) -1.81* (0.96) 3,201	(6) Expected investment Q2 0.006 (0.017) -0.010 (0.025) 0.007 (0.018) 3,175

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Quick summary of main results: Effects of new information over May 8-15 on expectations

Over May 8-15

- Firms expected 5 days earlier nationwide ending of emergency declaration
- Uncertainty about the timing of ending emergency declaration also declined
- Expected sales in Q2 2020  $\uparrow$  by 6 pp only among firms that were requested business suspensions
- After controlling for infection risks of the industry, the estimated effect of business suspension requests on Q2 2020 sales is 4.2 pp.
- Investment plan ↑ among firms in prefectures where emergency declaration was lifted on May 14
  - Consistent with ↓ uncertainty about the duration of emergency declaration in own prefecture as well as other prefectures.

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- 5. Medium-run effects of infection containment

### Distribution of the subjective probability of receiving the subsidy by end-June 2020



### Business continuation subsidy: Discontinuities at the worst monthly sales decline of 50%



(k) Probability of business continuation subsidy

(I) Survival probability

Taking out -50%

	(1) Survival	(2) Employment	(3)	(4)
	probability	growth	investment	Disinvestment
Subsidy probability	0.198*	0.000848	-0.141	-0.0532
	(0.116)	(0.00105)	(0.223)	(0.138)
Observations	5691	6108	6086	6081

Notes: This table was estimated by a fuzzy RD design using the discontinuity of probability of receiving business continuation subsidy at -50% of the worst monthly sales change in January–April 2020. It uses bias-corrected local-polynomial regression-discontinuity estimation.

	(1)	(2)	(3)	(4) Closure of under-	(5) Cutting
	Business suspension	Establishment closure	Employment suspension	performing sections	suppliers and buyers
Subsidy probability	-0.334* (0.190)	-0.0708** (0.0292)	0.0562 (0.180)	-0.118** (0.0559)	0.270 (0.186)
Observations	6108	6108	6108	6108	6108

Notes: This table was estimated by a fuzzy RD design using the discontinuity of probability of receiving business continuation subsidy at -50% of the worst monthly sales change in January–April 2020. It uses bias-corrected local-polynomial regression-discontinuity estimation.

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(m) Employment in Dec. 2019

(n) Capital at registration

	(1)	(2)	(3)
	Employment	ln(capital)	ln(sales)
	Dec. 2019	at registration	at registration
Discontinuity	0.106	0.180	0.162
	(0.578)	(0.227)	(0.155)
Observations	6108	4886	5256

## Short-time work compensation: discontinuities at the cutoff of April sales decline of 5%



compensation

Notes: The sample is restricted to firms hiring at least one worker.

	Survival probability	Employment growth	Investment	Disinvestment	Employment suspension
Subsidy probability	-3.071 (5.928)	-0.00286 (0.0121)	3.151 (5.558)	1.151 (1.553)	0.145 (1.732)
Observations	3148	3385	3374	3371	3385

Notes: This table was estimated by a fuzzy RD design using the discontinuity of probability of receiving short-time work compensation at -5% of sales change in 2020. It uses bias-corrected local-polynomial regression-discontinuity estimation. The sample is restricted to firms hiring at least one worker.

- Managers have higher prospect for receiving the continuation subsidy if they regularly consult:
  - Accountants, Family, Managers in the same sector, Financial intermediaries, Commercial association, Local governments.
- Managers have higher prospect for receiving the short-time work compensation if they regularly consult:
  - Accountants, <u>Employees</u>, Financial intermediaries, Commercial association.

- 1. Policy responses of the government
- 2. Survey design and data
- 3. Effects of emergency declaration and business suspension request
- 4. Effects of subsidies
- 5. Medium-run effects of infection containment

#### Expectations about timing of infection containment and sales recoveries

 When the number of daily new infections in Japan would drop to zero for the first time (year-month)



infections

infection

#### Expectations about vaccine and the Olympic

• When vaccination against COVID-19 would be used at mass scale in Japan (year-month)

.25

.2

.1

05

0

Jaction

 How likely it would be that the Tokyo Olympics would be held in 2020-2021



(s) Expected month when a vaccine is used at mass scale in Japan



40

P(Japan hosts Olympic in 2020-2021)

60

80

20

100

#### Firm-quarter panel: DID

	(1)	(2)	(3)	(4)	(5)
VARIABLES	Sales growth				
Sample period	Q1-Q4	Q1-Q4	Q1-Q4	Q2-Q4	Q2-Q4
After zero new infection	3.04***	2.63***	2.29***	3.22***	2.93***
	(0.72)	(0.72)	(0.72)	(0.83)	(0.83)
After mass use of vaccine		0.73	0.34	0.68	0.22
		(0.74)	(0.75)	(0.81)	(0.82)
After mass use of vaccine (t+1)		2.69***	2.39***	2.25***	1.94**
		(0.69)	(0.69)	(0.82)	(0.83)
$P(Olympic) \times Q3$			3.60**	. ,	3.57* <sup>*</sup>
			(1.42)		(1.66)
$P(Olympic) \times Q4$			6.14***		6.19***
			(1.57)		(1.91)
Observations	24.125	24.125	24.125	18.017	18.017
Firm FE	YES	YES	YES	YES	YES
Quarter FE	YES	YES	YES	YES	YES
Mean dep var	-11.21	-11.21	-11.21	-13.49	-13.49

Notes: All regressions additionally control for firm fixed effects and quarter fixed effects. Standard errors are clustered at firm level.

- "After zero new infection" takes 1 from the quarter when the number of daily new infection becomes zero for the first time in Japan, and 0 prior to it.
- "After mass use of vaccine" takes 1 from the quarter when vaccine is used in mass scale in Japan, and 0 prior to it.
- "After mass use of vaccine (t+1)" takes 1 from the quarter prior to the time when vaccine is used in mass scale in Japan, and 0 prior to it.

#### Census Weighted

#### Conclusion

- Anti-contagion policies
  - Short-run effects of emergency declaration and businesses suspension request
    - Monthly sales  $\downarrow$  by 2-3 pp in April 2020 compared to March
    - Over a week when emergency declaration was lifted partially, expected sales in Q2 2020 ↑ by 4 pp & investment plan ↑
  - Medium-run effects of containing infections
    - Expected sales  $\uparrow$  by 3 pp in the quarter when the number of new infections becomes zero in Japan
    - Expected sales  $\uparrow$  by 6 pp in Q4 2020 if Japan hosts the Tokyo Olympic Games in 2020–2021
- Economic policies to soften the economic damage: subsidies to firms
  - Business continuation subsidy seems to work, but no effect found for short-time work compensation
  - The scheme should be simple and transparent to be effective
- On-going work: to follow up these firms and examine realized performance

#### Crowd Funding at Academist for follow-up surveys

#### We appreciate contribution and information sharing!



https://academist-cf.com/projects/181?lang=ja

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# Appendix

#### Firm-quarter panel: belief about COVID-related events $\times$ quarter dummies

	(1)	(2)
VARIABLES	Sales growth	Sales growth
Zerr ann infration in 202002 - 02	0.42	0.04
zero new intection in 2020Q2 × Q2	-0.42	-0.64
7	(2.08)	(2.15)
zero new intection in 2020Q2 × Q3	(1.07)	(2.40
Zero new infection in 202002 v 04	2.74*	2.02)
Zero new intection in 2020q2 × q4	(1.09)	(2.02)
Zero new infection in 202003 × 02	-2.08	-2.20
Ecto new intection in Edebigs X qE	(1.44)	(1.47)
Zero new infection in 202003 × 03	3 17**	2.68*
Ecto new intection in Edebigs X up	(1.37)	(1.39)
Zero new infection in 2020O3 × O4	3 85***	3 24**
Ecto new intection in 202040 × 44	(1.36)	(1.37)
Zero new infection in 2020Q4 $\times$ Q2	-0.92	-1.13
	(1.74)	(1.75)
Zero new infection in 202004 × 03	0.25	-0.40
	(1.59)	(1.60)
Zero new infection in 2020Q4 × Q4	1.66	0.94
	(1.62)	(1.62)
Mass use of vaccine from 2020Q2 × Q2	( . )	0.82
		(3.95)
Mass use of vaccine from 2020Q2 × Q3		0.13
		(3.89)
Mass use of vaccine from 2020Q2 × Q4		3.63
		(3.80)
Mass use of vaccine from 2020Q3 × Q2		3.77*
		(2.15)
Mass use of vaccine from 2020Q3 × Q3		3.79*
		(2.06)
Mass use of vaccine from 2020Q3 × Q4		5.19**
		(2.18)
Mass use of vaccine from 2020Q4 × Q2		-0.17
		(1.51)
Mass use of vaccine from 2020Q4 × Q3		3.35**
		(1.39)
Mass use of vaccine from 2020Q4 × Q4		3.01**
		(1.39)
Observations	24 125	24 125
R-squared	0.725	0.726
Firm FE	YES	YES
Quarter FE	YES	YES
Mean dep var	-11.21	-11.21

VARIABLES	(1)	(2)	(3)	(4)	(5)	(6)
	In(firm emp)	In(estab emp)	In(caiptal)	In(sales)	age	male
respondent	-0.10***	-0.09***	-0.09***	-0.10***	3.06***	0.11***
	(0.02)	(0.01)	(0.02)	(0.02)	(0.14)	(0.00)
Observations	26,561	26,556	20,067	20,877	28,169	28,169
R-squared	0.001	0.001	0.001	0.001	0.017	0.016
Mean dep var	1.501	1.415	1.524	3.924	52.04	0.775

(a) Comparing the sampling frame and respondents

VARIABLES	(1)	(2)	(3)	(4)	(5)	(6)
	In(firm emp)	In(estab emp)	In(caiptal)	In(sales)	age	male
satisfying criteria	0.09***	0.07***	0.16***	0.17***	0.54**	0.03***
	(0.02)	(0.02)	(0.04)	(0.03)	(0.22)	(0.01)
Observations	9,219	9,176	7,173	7,710	9,224	9,224
R-squared	0.002	0.002	0.003	0.004	0.001	0.001
Mean dep var	1.236	1.196	1.306	3.684	55.30	0.872

(b) Comparing the sample used in this analysis vs. dropped among respondents

No. of workers	Survey in May	Economic census
1	0.45	0.22
2	0.22	0.21
3	0.10	0.13
4	0.06	0.09
5-9	0.11	0.22
10-19	0.05	0.13

Notes: No. of workers includes top managers. Back



-		(1)	(2)	(3)	(4)	(5)	(6)	
_	VARIABLES	In(firm emp)	In(estab emp)	ln(caiptal)	In(sales)	age	male	
	later group	-0.01	-0.01	-0.05	-0.02	0.10	0.00	
		(0.01)	(0.01)	(0.03)	(0.02)	(0.25)	(0.01	)
	Observations	6,108	6,086	4,886	5,256	6,108	6,108	3
	R-squared	0.000	0.000	0.000	0.000	0.000	0.000	)
_	Mean dep var	1.079	1.067	1.191	3.528	55.45	0.879	)
	(1)	(2)	(3)	(4)	(5)	(6)	)	(7)
			expected	expected	expected	expec	ted	
			sales growth	sales growth	sales growth	sales gr	owth	
			in Jan 2020	in Feb 2020	in March 2020	in April	2020	
		lifted	compared to	compared to	compared to	compar	ed to	investment
VARIABLE	S self-employed	d on May 14	the last year	the last year	the last year	the last	year	in Q1>0
lator group	0.00	0.00	0.67	0.11	0.05	1.6	0	0.00
later group	(0.01)	(0.01)	(0.62)	(0.72)	(0.98)	(1.2	2)	(0.01)
Observatio	ns 6,108	6,108	6,108	6,108	6,108	6,10	)8	6,076
R-squared	0.000	0.000	0.000	0.000	0.000	0.00	00	0.000
Mean dep	var 0.802	0.476	-0.0359	-3.040	-10.42	-18.0	53	0.269

VARIABLES	(1) Day when Emergency State is lifted	(2) Range of days when Emergency State is lifted	(3) Month when infection is contained	(4) Most likely sales growth Q2	(5) Employment growth Q2	(6) Investment Q2
Later group	-5.91***	-10.25***	-0.00	1.01	-0.11	0.015*
	(1.17)	(1.36)	(0.24)	(1.07)	(0.51)	(0.009)
Observations	6,066	5,873	6,095	5,971	6,108	6,056
Ealier group mean	48.18	61.19	9.793	-20.62	-2.838	0.235

Notes: All regressions additionally control for the log of the number of new infections in the prefecture over the past 7 days and the growth rate of it over the past two weeks. Column 4 additionally controls for sales growth in Q1. Column 5 additionally controls for investment in Q1.

### Effects of new information over May 8-15 on expectations: Weighted by Economic Census (size $\times$ corporation/sole proprietor)

	(1)	(2)	(3)	(4)	(5)	(6)
	Expected	Uncertainty	Expected	Expected	Expected	Expected
	duration	about	duration	sales	employment	investment
	of emergency	duration	of COVID-19	growth	growth	Q2
	declaration	of emergency	in Japan	Q2	Q2	
VARIABLES		declaration				
Later group	-5.25***	-10.15***	-0.13	-1.27	-0.35	0.032*
	(1.85)	(2.34)	(0.38)	(1.64)	(0.92)	(0.016)
Later group $ imes$ Suspension	-3.44	-2.51	0.28	6.94**	-0.18	-0.038
	(2.89)	(3.87)	(0.64)	(2.81)	(1.65)	(0.028)
Suspension	1.38	0.67	-0.02	-8.23***	-1.10	0.020
	(2.17)	(2.70)	(0.43)	(1.86)	(1.08)	(0.020)
Observations	6,066	5,873	6,095	5,971	6,108	6,056
Ealier group mean	48.18	61.19	9.793	-20.62	-2.838	0.235

Notes: All regressions additionally control for the log of the number of new infections in the prefecture over the past 7 days and its growth rate over the past two weeks. Column 4 additionally controls for sales growth in Q1. Column 5 additionally controls for investment in Q1. Regressions are weighted by the number of firms in national economic census by employment size and the distinction between corporations and sole proprietors.

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(u) Receiving business continuation

(v) Survival probability

subsidy

# Firm-quarter panel: DID Weighted by Economic Census (size $\times$ corporation/sole proprietor

	(1)	(2)	(3)	(4)	(5)
VARIABLES	Sales growth	Sales growth	Sales growth	Sales growth	Sales growth
After zero new infection	2.89***	2.44***	2.19**	2.84***	2.58**
	(0.93)	(0.94)	(0.94)	(1.05)	(1.05)
After mass use of vaccine		1.26	0.92	1.54	1.09
		(0.97)	(0.99)	(1.04)	(1.05)
After mass use of vaccine (t+1)		2.71***	2.51***	2.96***	2.68**
		(0.91)	(0.92)	(1.08)	(1.10)
$P(Olympic) \times Q3$			2.21		3.20
,			(1.93)		(2.25)
$P(Olympic) \times Q4$			5.18* <sup>*</sup>		6.19* <sup>*</sup>
			(2.11)		(2.57)
Observations	24,125	24,125	24,125	18,017	18,017
Firm FE	YES	YES	YES	YES	YES
Quarter FE	YES	YES	YES	YES	YES
Mean dep var	-11.21	-11.21	-11.21	-13.49	-13.49

Notes: All regressions additionally control for firm fixed effects and quarter fixed effects. Standard errors are clustered at firm level. Regressions are weighted by the number of firms in national economic census by employment size and the distinction between corporations and sole proprietors.

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